



## RUSHMOOR BOROUGH COUNCIL

# LEISURE AND YOUTH POLICY AND REVIEW PANEL

*at the Council Offices, Farnborough on  
Monday, 23rd January, 2017 at 6.00 pm*

**To:**

Cllr Liz Corps (Chairman)  
Cllr Mrs. D.B. Bedford (Vice-Chairman)

Cllr T.D. Bridgeman  
Cllr P.I.C. Crerar  
Cllr Sue Dibble  
Cllr R.L.G. Dibbs  
Cllr J.H. Marsh  
Cllr M.L. Sheehan  
Cllr L.A. Taylor

Enquiries regarding this agenda should be referred to the Panel Administrator: Adele Taylor, Democratic and Customer Services, Email: [adele.taylor@rushmoor.gov.uk](mailto:adele.taylor@rushmoor.gov.uk)  
Tel: 01252398831.

# **A G E N D A**

1. **MINUTES – (Pages 1 - 6)**

To confirm the Minutes of the Meeting held on 7th November, 2016 (copy attached).

2. **TOUR OF THE GARRISON SPORTS FACILITIES –**

To be given a tour of the Garrison Sports Facilities.

3. **WORK PROGRAMME – (Pages 7 - 14)**

To review the Panel's current work programme (copy attached), and to agree priorities where necessary.

## **MEETING REPRESENTATION**

Members of the public may ask to speak at the meeting on any of the items on the agenda by writing to the Panel Administrator at the Council Offices, Farnborough by 5.00 pm three working days prior to the meeting.

Applications for items to be considered for the next meeting must be received in writing to the Panel Administrator fifteen working days prior to the meeting.

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## LEISURE AND YOUTH POLICY AND REVIEW PANEL

Meeting held on Monday, 7th November, 2016 at the Council Offices, Farnborough at 7.00 p.m.

### Voting Members

Cr. Liz Corps (Chairman)  
Cr. Mrs. D.B. Bedford (Vice-Chairman)

a. Cr. T.D. Bridgeman	Cr. R.L.G. Dibbs	Cr. J.H. Marsh
Cr. P.I.C. Crerar		Cr. M.L. Sheehan
Cr. Sue Dibble		Cr. L.A. Taylor

An apology for absence was submitted on behalf of Cr. T.D. Bridgeman.

### 12. MINUTES –

The Minutes of the Meeting held on 5th September, 2016 were agreed as a correct record.

### 13. RUSHMOOR LOCAL CHILDREN'S PARTNERSHIP –

The Panel welcomed Ms. Jane Armstrong, Chairman of the Rushmoor Local Children's Partnership and Head Teacher at Farnborough Grange Nursery and Infant Community School. Ms. Armstrong had been invited to give a presentation on activities and working arrangements of the Rushmoor Local Children's Partnership (LCP). The Partnership was the local strategic arm of the Hampshire Children's Trust Board and had cross partner members from both statutory and voluntary organisations.

The Panel was advised of the delivery plan and activities between 2010 and 2012. The two main areas of concern had been to reduce the rate of teenage conception, pregnancy and parenting and to improve attendance rates at schools across the Borough. The Panel discussed the pregnancy rate in the Borough and noted that this had reduced between 2010 and 2012. A request was made for more up to date information relating to teenage pregnancies by ward. The school attendance figures were also discussed. It was reported that these had reduced from well above the national average to 6% over the same period.

Ms. Armstrong then advised on the activities of the LCP between 2012-2016. Due to funding cuts and gaps created from the restructuring of the Hampshire Youth Service, new funding streams and priorities had to be identified. Transitional funding had been used to keep key services available

until new funds were secured. A consultation had been carried out in Hart and Rushmoor to identify the key services required locally, these included services for drugs/smoking/alcohol, sexual health, teenage pregnancy, social activities and homelessness. The Panel discussed the closure of the local children's centre and the successes they had had, with teenage parents in particular, in the past. It was noted that funding had been passed to the Source and Step by Step and measures would be put in place to ensure that the funds were being used effectively to tackle the local issues.

A discussion was held over the proposals from Hampshire County Council (HCC) to have one Youth Support Service (YSS) provider for the whole of the County. The importance of more locally based services was recognised as the young people in Rushmoor had as many issues as those in the larger cities and towns in the County and were as worthy of receiving the services available.

The Panel noted the LCP's Action Plan 2012 to present. The Plan had reflected the five priorities set out by HCC, which focused on poverty, health, learning, safety and recreation. The Plan had a two-tiered approach, work that could be managed directly by the LCP, such as Early Years attainment and YSS commissioning, and the work managed outside the LCP which was reported to it by the responsible organisation.

Mrs. Armstrong reported on an emerging issue within the Hart/Rushmoor area relating to school places for children with special educational needs. It was advised that, currently, 40 children were not in school due to a shortage of places available to accommodate the complex learning needs of the individuals. It was noted that two extra classrooms were to be provided on the Farnborough Grange site to be used by the Henry Tyndale School to accommodate extra pupils in the area. The Panel discussed the issue and requested that a representative from the Local Education Authority be invited to a future meeting of the Panel to discuss the situation and advise on its proposals to address the issue. The Panel noted that the LCP were currently working on putting together case studies on the issue, and local MP, Sir Gerald Howarth, had met with the LCP and was aware of the situation.

The Panel was advised on the current situation with the activities of the LCP relating to educational attainment and noted that the picture within secondary schools was mixed but had been improving despite changes to regulations around GCSE's. The Early Years, Key Stage 1 and 2 picture had also improved placing Rushmoor above the national average on Age Related Expectations (ARE+). School attendance statistics had improved considerably since 2010.

In summary, Mrs. Armstrong praised the continuing work and uniqueness of the LCP and the wealth of knowledge brought to the table by those involved with the Partnership.

In response to a query it was noted that there was limited information on children educated at home. An area of concern however was around children with a Romany heritage, statistics showed that children from this background were the most underperforming group.

The Chairman thanked Mrs Armstrong for her presentation.

**ACTIONS:**

<b>Action to be taken</b>	<b>By Whom</b>	<b>When</b>
Further information be provided on teenage pregnancies by ward for Members.	Jane Armstrong, Chairman of the Local Children's Partnership.	December, 2016
A representative from the Local Education Authority be invited to attend a future meeting of the Panel to discuss the issue of the lack of school places for children with special educational needs in the Borough.	Panel Administrator	Early 2017

**14. LIDO REVIEW –**

Principal Contracts Manager, Mr. Ashley Sharpe, attended the meeting to give an update on the work of the Lido Review Working Group. It was reported that, during the 2016 summer season, a soft market testing event had been held which nine companies had attended and had received a presentation on both the Indoor Pools and Lido complex and the strategic priorities of the Council. Attendees had also had the opportunity to visit the site during opening hours. The nine companies had subsequently been individually offered the opportunity to attend a further meeting with Council Officers. Four companies had taken this up.

The individual meetings had been used to establish thoughts and opinions of the four companies. It was noted that the option to “invest to save” had generated the most interest, where the company representatives had suggested giving consideration to integration of the whole site.

It was noted that the information gathered from the individual meetings would be put into a report, to be prepared by the Head of Community and Environmental Services, for consideration by the Directors' Management Board and the Panel, then on to the Cabinet for further consideration. It was advised that there would be a number of options for

Members to consider and it was hoped that a decision would be reached by the end of the 2016/17 financial year.

Mr. Sharpe then gave an update on the Lido's performance for the season. It was reported that the Lido had received 45,000 visits, the same as the previous two seasons combined and as a result the Council had received the full £20,000 profit share agreement amount. This amount had offset the £13,000 cost to the Council from the previous year, giving the Council a £7,000 profit over two years.

A number of initiatives had been put in place to enhance the service provided at the Lido; these had included a fast track queuing system, early morning lane swimming, season tickets and military discounts. Social media activity had also increased to help with promotion of the facility and the offers available.

The Panel discussed the current situation and noted that in its current condition the facility was unsustainable, the size of the pool needed to be considered and the plant room equipment was of an age where failure and breakdown were of higher risk, which could result in considerable expense to the Council.

The Chairman thanked Mr. Sharpe for the update and requested that the Panel be kept informed of progress with the report as necessary.

## 15. **FOOTBALL CLUBS –**

Corporate Director, Mr. Ian Harrison updated the Panel on the current position with both Aldershot Town and Farnborough football clubs.

It was reported that both Clubs operated out of stadiums on Council owned land making the Council the landlord for both Clubs. Three years previously, during the summer of 2013, both Clubs had gone into a form of administration. Each Club had entered into a Company Voluntary Arrangement (CVA) over a three year period. This allowed each Club to reach a voluntary arrangement with its business creditors regarding repayments of all or part of its debts over an agreed period of time. It was advised that both Clubs had managed to exit their CVAs within the three year period. Aldershot had cleared their CVA in its entirety whilst Farnborough had renegotiated the terms of its CVA and had subsequently cleared it.

The Panel was reminded that the Council's Cabinet had agreed at its meeting on 15th October, 2013 to put in place a support package for each Club to provide stability during the period of the CVAs.

The support packages had provided rent relief for three years for both Clubs, with an additional obligation for Farnborough to clear accrued rent arrears. Both Clubs had also been provided with some partial rate relief. The Panel heard that both Clubs had been meeting their financial obligations to

the Council under the terms of the support packages. However, the three year period was now ending.

It was further reported that both Clubs had met with the Cabinet to discuss future support and, in order to consider the requests, Cabinet had asked for full financial disclosures from each Club. Once all the financial information had been received a report would be prepared for consideration by Cabinet sometime in December 2016 or January 2017.

The Panel **NOTED** the update and would be kept informed of any further updates as required.

16. **WORK PROGRAMME –**

The Panel **NOTED** the current work programme.

The meeting closed at 9.12 p.m.

CR. LIZ CORPS  
CHAIRMAN

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# LEISURE AND YOUTH POLICY AND REVIEW PANEL - WORK PROGRAMME

Set out below are the key issues which form the Panel’s on-going work programme. The topics covered reflect the following:

- the development of a new policy for recommendation to the Cabinet
- scrutiny of the process of the way in which decisions have been or are being made
- reviewing issues of concern to local people or which affect the Borough
- review of performance and delivery of specific services
- monitoring and scrutinising the activities of others
- items raised by Members and agreed by the Panel for consideration
- review of policies and proposals developed by others

The purpose of the work programme is to identify the way in which topics are being dealt with and the progress made with them. An update will be submitted to each meeting of the Panel. New issues are highlighted in the programme.

## LEISURE AND YOUTH PORTFOLIO ACCOUNTABILITY AND AREAS OF RESPONSIBILITY

The terms of reference of the Panel will include all these issues contained in the Leisure and Youth portfolio. The functions set out in the Scheme of Delegation are:

<p><b>Leisure and Recreation Facilities</b></p> <p>To deal with all matters relating to the provision and management of leisure facilities and the improvement, repair and maintenance of all buildings and equipment in relation to:-</p> <ul style="list-style-type: none"> <li>• parks, woodlands, recreational grounds, open space and play areas</li> <li>• allotments</li> </ul> <p>sports and recreation initiatives (including childcare and play)</p> <p>To deal with matters relating to the management and operation of major leisure facilities owned and/or operated by the Council and to consider initiatives for the provision of new leisure facilities in the Borough. In particular, to examine issues in relation to:</p>	<p>To deal with all matters relating to leisure marketing, heritage and tourism.</p> <p>To deal with issues relating to the letting and monitoring of contracts relating to the functions in the portfolio.</p> <p>To develop, maintain and promote those services and facilities provided for the Borough and the wider area, including:</p> <ul style="list-style-type: none"> <li>• Basingstoke Canal</li> <li>• Blackwater Valley Countryside Management Service</li> </ul>
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<ul style="list-style-type: none"> <li>• Aldershot Pools Complex and Lido</li> <li>• Alpine Snowsports Centre</li> <li>• Farnborough Leisure Centre</li> <li>• Princes Hall</li> <li>• Southwood Golf Course</li> </ul> <p>To carry out the Council's functions in respect of consultative arrangements on library services and community schools.</p>	<p>To carry out the Council's functions relating to grounds maintenance, subject to contractual issues where the function is provided jointly with other services being dealt with through the Environment Portfolio.</p>
<p><b>Town Twinning</b></p> <p>To deal with the social and cultural aspects of town twinning.</p>	<p><b>Other Matters</b></p> <p>To deal with all matters relating to the administration and enforcement of the Council's byelaws relating to the functions of the portfolio.</p>
<p><b>Rushmoor in Bloom</b></p> <p>To deal with all matters, in consultation with the Rushmoor in Bloom Forum, relating to the following:-</p> <ul style="list-style-type: none"> <li>• The annual Rushmoor in Bloom Competition, including promotion, publicity and sponsorship, programme of events and presentation of prizes;</li> <li>• participation in and arrangements for the Council's entry to the Southern England in Bloom Competition;</li> <li>• applications for commemorative floral displays.</li> </ul>	<p>To develop, implement and monitor the Council's strategies for addressing youth issues and the needs of young people in the Borough.</p> <p>To work with education providers to promote Life-long learning.</p>

# WORK PROGRAMME – OBJECTIVES AND PROJECTS

## INTRODUCTION

At the mid-cycle meeting held on 23rd August 2004, there was a preliminary discussion on developing the work of the Panel in context of the recent review of overview and scrutiny carried out by South East Employers. The meeting examined how to structure the future work and specifically dividing the Panel's work programme into three main types of issues:

- Ongoing items for monitoring and scrutiny including regular performance management information
- A limited number of projects for in depth investigation
- Items for information

In addition, requests can be made to discuss key decisions shown on the forward plan in advance of the relevant Cabinet or Council meeting.

## PROJECTS DEVELOPED BY THE PANEL

The Panel agreed to identify 3 – 4 issues which would form major projects for the Panel. For each, a task and finish group has been established and the Panel was asked to agree the following:

- The objective of the project
- When it would be completed
- A lead member drawn from the Panel
- Members making up the task and finish group

There is also a regular discussion at the mid-cycle meeting on some of the major leisure developments that are being considered for the future.

## SCRUTINY & PERFORMANCE MANAGEMENT

These items will be discussed on a regular basis by the Panel in order to monitor progress and identify any specific issues. It is proposed to develop a range of performance information which will then be reported to the Panel on a regular basis, i.e. every 4 – 6 months.

DATE RAISED	ISSUE AND DESCRIPTION OF TOPIC	PROCESS AND TIMETABLE	CURRENT POSITION	CONTACT (SERVICE MANAGER)
01.02.16  07.11.16	<b>Lido Review</b>	<p>The Panel were updated on the ongoing work of the Lido Review Working Group and noted the way forward.</p> <p>The Panel were updated on the current activities of the Lido Working Group and the recent soft market testing activities carried out over the summer months. A report was due to be considered by the Directors' Management Board, the leisure and Youth Panel and the Cabinet in early 2017.</p>	The Panel would be kept informed of progress with the report.	Peter Amies, Head of Community and Environmental Services, Tel: (01252) 398750, Email: <a href="mailto:peter.amies@rushmoor.gov.uk">peter.amies@rushmoor.gov.uk</a>
08.09.14	<b>Runways End</b>	<p>A meeting was held at Runways End where Members had a tour of the facility and received a presentation from the Centre Manager on the operational arrangements and plans for making the facility more accessible to the public in the future. Performance information was also provided to the Panel.</p>	The arrangements at Runways End would continue to be monitored.	Peter Amies, Head of Community and Environmental Services, Tel: (01252) 398750, Email: <a href="mailto:peter.amies@rushmoor.gov.uk">peter.amies@rushmoor.gov.uk</a>

08.06.15	<b>Football Clubs</b>	A meeting was held at Aldershot Town Football Club where Members had a tour of the facility and received a presentation from the current owners on working arrangements and activities. The presentation also included the Club's plans for the future.	Arrangements at the Aldershot Town Football Club would continue to be monitored.	Andrew Lloyd, Chief Executive Officer, Tel: (01252) 398396 Email: <a href="mailto:andrew.lloyd@rushmoor.gov.uk">andrew.lloyd@rushmoor.gov.uk</a>
07.11.16		An update was given on the current position of the clubs at the meeting on 7th November, 2016.	Ian Harrison would provide further updates as required.	
21.04.16	<b>Academies</b>	At the Council meeting on 12st April 2016 the following Notice of Motion was referred to the Panel for consideration:  "This Council supports the stand taken by all groups at the LGA over the academisation of all schools sought by Government as being neither relevant nor appropriate to the education, community involvement and educational outcomes for students at primary or secondary level in Hampshire and in Rushmoor and represents a manifest interference in the running of said schools."	A Member briefing on the consultation on the failure of Connaught School has been arranged for 19th September, 2016.  A briefing paper is being prepared on the issue and this will examine the options of the school which includes the move to an academy.	Karen Edwards, Corporate Director Tel; (01252) 398800 Email: <a href="mailto:karen.edwards@rushmoor.gov.uk">karen.edwards@rushmoor.gov.uk</a>

06.06.16	<b>Rushmoor Arts Hub</b>	The Panel received a presentation from Mr. Tony McGovern, Project Manager and Mr. Barney Jeavons, Steering Group Chair of the Rushmoor Arts Hub who described the process of setting up the Hub and the funding opportunities for young people in the Borough.	The Panel requested that an update on the project be given at a future meeting.	Peter Amies, Head of Community and Environmental Services, Tel: (01252) 398750, Email: <a href="mailto:peter.amies@rushmoor.gov.uk">peter.amies@rushmoor.gov.uk</a>
07.11.16	<b>Rushmoor Local Children's Partnership</b>	The Panel received a presentation on the partnership and requested some further information relating to school places for children with special educational needs and teenage pregnancy data by ward.	The Panel would be updated on the requests for further information at the Mid Cycle meeting.	Peter Amies, Head of Community and Environmental Services, Tel: (01252) 398750, Email: <a href="mailto:peter.amies@rushmoor.gov.uk">peter.amies@rushmoor.gov.uk</a>

## INFORMATION ITEMS / ISSUES TO BE KEPT UNDER REVIEW

These following items are provided for the information of the Panel. They have been considered in the past and will be monitored from time to time to consider whether specific work is required:

- **Cultural Strategy** – The Panel has a monitoring and review role.
- **Southwood Community Centre** – The future of the Centre is being kept under review although in the short term the future of the Centre is assured. A report is to be made to the Panel when required.
- **Princes Hall** –The Panel will receive regular reports on performance and activities.
- **Farnborough Leisure Centre/ Aldershot Pools Complex/ Southwood Golf Course** – The Panel receives the Annual Service Reports from DC Leisure on these facilities to enable it to monitor activities and performance.
- **Southwood Woodland** – The Panel has been monitoring progress with the project and a report will be made once the planning process has been completed.
- **Alpine Snowsports** – The Panel will monitor performance and activities from time to time.
- **West End Centre** – The Panel will monitor operations at the centre and consider any changes if they are proposed.
- **Aldershot/Farnborough Libraries** – A report will be made to the Panel if any changes are proposed to the Libraries.

## LEISURE AND YOUTH POLICY AND REVIEW PANEL

### SCHEDULE OF AGENDA ITEMS – 2017/18

<b>23rd January, 2017</b>	<b>Monitoring and Scrutiny</b> <ul style="list-style-type: none"> <li>• Tour of Garrison Sports Facilities</li> </ul>	
<b>3rd April, 2017</b>	<b>Monitoring and Scrutiny</b> <ul style="list-style-type: none"> <li>• Public Halls and Community Centres</li> <li>• Playgrounds</li> </ul>	
<b>5th June, 2017</b>	<b>Monitoring and Scrutiny</b>	<b>Panel Projects</b>
<b>4th September, 2017</b>		
<b>6th November, 2017</b>		
<b>15th January, 2018</b>		
<b>19th March, 2018</b>		
<b>Dates/Items to be confirmed</b>	<ul style="list-style-type: none"> <li>• Alpine Snowsports</li> <li>• Southwood Golf Club</li> <li>• Community Leisure</li> <li>• Academies</li> <li>• Leisure Contracts</li> <li>• Tourism</li> <li>• Allotments</li> <li>• Town Twinning</li> </ul>	